- AN ACT Relating to establishing transparent school opening metrics tied to COVID-19 prevalence; amending RCW 43.06.220, 43.70.130, 43.20.050, and 70.05.070; adding a new section to chapter 28A.630 RCW; creating a new section; providing a contingent expiration date; and declaring an emergency.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. (1) The legislature acknowledges that school districts and charter schools are faced with challenging decisions regarding how to operate their schools during COVID-19 and whether they should offer in-person learning, distance learning, or hybrid or rotating schedules. The legislature recognizes that full-time, distance learning presents many challenges and hardships to students and families.
- 14 (2) The legislature intends to establish clear school opening 15 metrics based on both the positivity standard and the number of cases 16 within counties, so these decisions are transparent and uniform 17 throughout the state of Washington.
- NEW SECTION. Sec. 2. A new section is added to chapter 28A.630 RCW to read as follows:

- 1 (1) When the governor proclaims a state of emergency under 2 chapter 43.06 RCW in response to COVID-19, school districts must use 3 the metrics in this section to determine the education modality for 4 the schools by county.
  - (a) School districts that meet any of the following standards must offer in-person learning:
  - (i) School districts in counties below a five percent positivity standard must offer in-person learning to students in grades kindergarten through 12;
  - (ii) School districts in counties with a COVID-19 case rate of below 200 cases per 100,000 over 14 days must offer in-person learning to students in grades kindergarten through 12; or
  - (iii) School districts in counties with a COVID-19 case rate of below 350 cases per 100,000 over 14 days must offer in-person learning to students in grades kindergarten through eighth grade.
  - (b) School districts in counties above the standards in (a) of this subsection may choose the education modality for their students.
    - (2) The in-person learning requirement in subsection (1)(a) of this section is met if school districts offer hybrid or rotating schedules with in-person learning and distance learning.
    - (3) For students in school districts offering in-person learning, school districts must offer full-time distance learning as an option to students during the duration of the state of emergency under proclamation 20-05 and any subsequent state of emergency pertaining to COVID-19 in accordance with RCW 43.06.210.
    - (4) If a school district is located in more than one county, a school district must determine the average positivity standard and average number of cases per 100,000 of all the counties in which it is located to determine the education modality under subsection (1) of this section.
    - (5) If there is an outbreak of COVID-19 at a particular school, a school district and local health officer, in accordance with other state laws, must take all appropriate actions deemed necessary to control or eliminate the spread of COVID-19 within the affected school including:
      - (a) Closing part or all of the affected school;
      - (b) Canceling activities or functions at the affected school; and
- 38 (c) Excluding from the affected school any students, staff, and 39 volunteers who are infectious, or exposed and susceptible to the 40 disease.

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- 1 (6) The definitions in this subsection apply throughout this 2 section unless the context clearly requires otherwise.
  - (a) "Education modality" means the type of setting to deliver education services including, but not limited to, in-person learning, distance learning, and hybrid or rotating schedules with in-person learning and distance learning.
  - (b) "Outbreak" means the school meets the following criteria: (i) Two or more cases of laboratory positive COVID-19 among students or staff; (ii) the cases have symptom onsets within a fourteen-day period of each other; (iii) plausible epidemiological-linkage in the school; and (iv) no other known epidemiological-linkage outside of the school.
  - (c) "Positivity standard" means the percent of individuals testing positive for COVID-19 as reported by the department of health or local health departments. It must be calculated by comparing the number of individuals testing positive over the past week to the total number of tests during that week.
- 18 (7) This section is a state health requirement under RCW 28A.710.040 and applies to charter schools established in accordance with chapter 28A.710 RCW.
- 21 **Sec. 3.** RCW 43.06.220 and 2019 c 472 s 2 are each amended to 22 read as follows:
  - (1) The governor after proclaiming a state of emergency and prior to terminating such, may, in the area described by the proclamation issue an order prohibiting:
  - (a) Any person being on the public streets, or in the public parks, or at any other public place during the hours declared by the governor to be a period of curfew;
  - (b) Any number of persons, as designated by the governor, from assembling or gathering on the public streets, parks, or other open areas of this state, either public or private;
  - (c) The manufacture, transfer, use, possession or transportation of a molotov cocktail or any other device, instrument or object designed to explode or produce uncontained combustion;
- 35 (d) The transporting, possessing or using of gasoline, kerosene, 36 or combustible, flammable, or explosive liquids or materials in a 37 glass or uncapped container of any kind except in connection with the 38 normal operation of motor vehicles, normal home use or legitimate 39 commercial use;

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- (e) The sale, purchase or dispensing of alcoholic beverages;
  - (f) The sale, purchase or dispensing of other commodities or goods, as he or she reasonably believes should be prohibited to help preserve and maintain life, health, property or the public peace;
- 5 (g) The use of certain streets, highways or public ways by the 6 public; and
  - (h) Such other activities as he or she reasonably believes should be prohibited to help preserve and maintain life, health, property or the public peace.
  - (2) The governor after proclaiming a state of emergency and prior to terminating such may, in the area described by the proclamation, issue an order or orders concerning waiver or suspension of statutory obligations or limitations in the following areas:
    - (a) Liability for participation in interlocal agreements;
- 15 (b) Inspection fees owed to the department of labor and 16 industries;
  - (c) Application of the family emergency assistance program;
  - (d) Regulations, tariffs, and notice requirements under the jurisdiction of the utilities and transportation commission;
- 20 (e) Application of tax due dates and penalties relating to 21 collection of taxes;
- 22 (f) Permits for industrial, business, or medical uses of alcohol; 23 and
- 24 (a) Such other statutory and regulatory obligations 25 limitations prescribing the procedures for conduct of state business, 26 or the orders, rules, or regulations of any state agency if strict compliance with the provision of any statute, order, rule, or 27 regulation would in any way prevent, hinder, or delay necessary 28 action in coping with the emergency, unless (i) authority to waive or 29 suspend a specific statutory or regulatory obligation or limitation 30 31 has been expressly granted to another statewide elected official, 32 (ii) the waiver or suspension would conflict with federal requirements that are a prescribed condition to the allocation of 33 federal funds to the state, or (iii) the waiver or suspension would 34 conflict with the rights, under the First Amendment, of freedom of 35 36 speech or of the people to peaceably assemble. The governor shall give as much notice as practical to legislative leadership and 37 impacted local governments when issuing orders under this subsection 38 39 (2)(g).

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- 1 (3) In imposing the restrictions provided for by RCW 43.06.010, 2 and 43.06.200 through 43.06.270, the governor may impose them for 3 such times, upon such conditions, with such exceptions and in such 4 areas of this state he or she from time to time deems necessary.
- (4) No order or orders concerning waiver or suspension of 5 6 statutory obligations or limitations under subsection (2) of this section may continue for longer than thirty days unless extended by 7 the legislature through concurrent resolution. If the legislature is 8 not in session, the waiver or suspension of statutory obligations or 9 limitations may be extended in writing by the leadership of the 10 11 senate and the house of representatives until the legislature can 12 extend the waiver or suspension by concurrent resolution. For purposes of this section, "leadership of the senate and the house of 13 14 representatives" means the majority and minority leaders of the senate and the speaker and the minority leader of the house of 15 16 representatives.
- 17 (5) No order or orders issued under this section may supersede,
  18 waive, or suspend statutory and regulatory obligations or limitations
  19 concerning education modalities during COVID-19 set forth in section
  20 2 of this act.
- 21 <u>(6)</u> Any person willfully violating any provision of an order 22 issued by the governor under this section is guilty of a gross 23 misdemeanor.
- 24 **Sec. 4.** RCW 43.70.130 and 1990 c 132 s 2 are each amended to 25 read as follows:

The secretary of health shall:

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- (1) Exercise all the powers and perform all the duties prescribed by law with respect to public health and vital statistics;
- (2) Investigate and study factors relating to the preservation, promotion, and improvement of the health of the people, the causes of morbidity and mortality, and the effects of the environment and other conditions upon the public health, and report the findings to the state board of health for such action as the board determines is necessary;
- (3) Strictly enforce all laws for the protection of the public health and the improvement of sanitary conditions in the state, and all rules, regulations, and orders of the state board of health;
- 38 (4) Enforce the public health laws of the state and the rules and regulations promulgated by the department or the board of health in Code Rev/CL:jlb 5 S-0461.1/21

- local matters, when in its opinion an emergency exists and the local 1 board of health has failed to act with sufficient promptness or 2 efficiency, or is unable for reasons beyond its control to act, or 3 when no local board has been established, and all expenses so 4 incurred shall be paid upon demand of the secretary of the department 5 6 of health by the local health department for which such services are rendered, out of moneys accruing to the credit of the municipality or 7 the local health department in the current expense fund of the 8 9 county;
- 10 (5) Investigate outbreaks and epidemics of disease that may occur 11 and advise local health officers as to measures to be taken to 12 prevent and control the same;
  - (6) Exercise general supervision over the work of all local health departments and establish uniform reporting systems by local health officers to the state department of health;
  - (7) Have the same authority as local health officers, except that the secretary shall not exercise such authority unless the local health officer fails or is unable to do so, or when in an emergency the safety of the public health demands it, or by agreement with the local health officer or local board of health;
  - (8) Cause to be made from time to time, personal health and sanitation inspections at state owned or contracted institutions and facilities to determine compliance with sanitary and health care standards as adopted by the department, and require the governing authorities thereof to take such action as will conserve the health of all persons connected therewith, and report the findings to the governor;
  - (9) Review and approve plans for public water system design, engineering, operation, maintenance, financing, and emergency response, as required under state board of health rules;
- 31 (10) Take such measures as the secretary deems necessary in order 32 to promote the public health, to establish or participate in the 33 establishment of health educational or training activities, and to provide funds for and to authorize the attendance and participation 34 in such activities of employees of the state or local health 35 departments and other individuals engaged in programs related to or 36 part of the public health programs of the local health departments or 37 the state department of health. The secretary is also authorized to 38 39 accept any funds from the federal government or any public or private 40 agency made available for health education training purposes and to

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- conform with such requirements as are necessary in order to receive such funds; ((and))
- 3 (11) Establish and maintain laboratory facilities and services as 4 are necessary to carry out the responsibilities of the department; 5 and
- 6 (12) Act in accordance with section 2 of this act concerning 7 education modalities during COVID-19.
- 8 Sec. 5. RCW 43.20.050 and 2011 c 27 s 1 are each amended to read 9 as follows:
- (1) The state board of health shall provide a forum for the development of public health policy in Washington state. It is authorized to recommend to the secretary means for obtaining appropriate citizen and professional involvement in all public health policy formulation and other matters related to the powers and duties of the department. It is further empowered to hold hearings and explore ways to improve the health status of the citizenry.
  - In fulfilling its responsibilities under this subsection, the state board may create ad hoc committees or other such committees of limited duration as necessary.
- 20 (2) In order to protect public health, the state board of health 21 shall:
- (a) Adopt rules for group A public water systems, as defined in RCW ((70.119A.020)) 70A.125.010, necessary to assure safe and reliable public drinking water and to protect the public health. Such rules shall establish requirements regarding:
  - (i) The design and construction of public water system facilities, including proper sizing of pipes and storage for the number and type of customers;
- 29 (ii) Drinking water quality standards, monitoring requirements, 30 and laboratory certification requirements;
  - (iii) Public water system management and reporting requirements;
- 32 (iv) Public water system planning and emergency response 33 requirements;
- 34 (v) Public water system operation and maintenance requirements;
- 35 (vi) Water quality, reliability, and management of existing but 36 inadequate public water systems; and
- (vii) Quality standards for the source or supply, or both source and supply, of water for bottled water plants;

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- (b) Adopt rules as necessary for group B public water systems, as defined in RCW ((70.119A.020)) 70A.125.010. The rules shall, at a minimum, establish requirements regarding the initial design and construction of a public water system. The state board of health rules may waive some or all requirements for group B public water systems with fewer than five connections;
- (c) Adopt rules and standards for prevention, control, and abatement of health hazards and nuisances related to the disposal of human and animal excreta and animal remains;
- (d) Adopt rules controlling public health related to environmental conditions including but not limited to heating, lighting, ventilation, sanitary facilities, and cleanliness in public facilities including but not limited to food service establishments, schools, recreational facilities, and transient accommodations;
- (e) Adopt rules for the imposition and use of isolation and quarantine;
  - (f) Adopt rules in accordance with section 2 of this act concerning education modalities during COVID-19, for the prevention and control of infectious and noninfectious diseases, including food and vector borne illness, and rules governing the receipt and conveyance of remains of deceased persons, and such other sanitary matters as may best be controlled by universal rule; and
- 23 (g) Adopt rules for accessing existing databases for the purposes 24 of performing health related research.
  - (3) The state board shall adopt rules for the design, construction, installation, operation, and maintenance of those on-site sewage systems with design flows of less than three thousand five hundred gallons per day.
  - (4) The state board may delegate any of its rule-adopting authority to the secretary and rescind such delegated authority.
  - (5) All local boards of health, health authorities and officials, officers of state institutions, police officers, sheriffs, constables, and all other officers and employees of the state, or any county, city, or township thereof, shall enforce all rules adopted by the state board of health. In the event of failure or refusal on the part of any member of such boards or any other official or person mentioned in this section to so act, he or she shall be subject to a fine of not less than fifty dollars, upon first conviction, and not less than one hundred dollars upon second conviction.

- 1 (6) The state board may advise the secretary on health policy 2 issues pertaining to the department of health and the state.
- 3 **Sec. 6.** RCW 70.05.070 and 2020 c 20 s 1066 are each amended to 4 read as follows:

The local health officer, acting under the direction of the local board of health or under direction of the administrative officer appointed under RCW 70.05.040 or 70.05.035, if any, shall:

- (1) Enforce the public health statutes of the state, rules of the state board of health and the secretary of health, and all local health rules, regulations and ordinances within his or her jurisdiction including imposition of penalties authorized under RCW 70A.125.030 and 70A.105.120, the confidentiality provisions in RCW 70.02.220 and rules adopted to implement those provisions, and filing of actions authorized by RCW 43.70.190;
- 15 (2) Take such action as is necessary to maintain health and 16 sanitation supervision over the territory within his or her 17 jurisdiction;
  - (3) Control and prevent the spread of any dangerous, contagious or infectious diseases that may occur within his or her jurisdiction;
  - (4) Inform the public as to the causes, nature, and prevention of disease and disability and the preservation, promotion and improvement of health within his or her jurisdiction;
- 23 (5) Prevent, control or abate nuisances which are detrimental to 24 the public health;
- 25 (6) Attend all conferences called by the secretary of health or 26 his or her authorized representative;
  - (7) Collect such fees as are established by the state board of health or the local board of health for the issuance or renewal of licenses or permits or such other fees as may be authorized by law or by the rules of the state board of health;
- 31 (8) Inspect, as necessary, expansion or modification of existing 32 public water systems, and the construction of new public water 33 systems, to assure that the expansion, modification, or construction 34 conforms to system design and plans;
- 35 (9) Take such measures as he or she deems necessary in order to 36 promote the public health, to participate in the establishment of 37 health educational or training activities, and to authorize the 38 attendance of employees of the local health department or individuals

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- 1 engaged in community health programs related to or part of the
- 2 programs of the local health department; and
- 3 (10) Act in accordance with section 2 of this act concerning
- 4 <u>education modalities during COVID-19</u>.
- 5 <u>NEW SECTION.</u> **Sec. 7.** This act is necessary for the immediate
- 6 preservation of the public peace, health, or safety, or support of
- 7 the state government and its existing public institutions, and takes
- 8 effect immediately.
- 9 <u>NEW SECTION.</u> **Sec. 8.** (1) This act expires upon the termination
- 10 of the state of emergency under proclamation 20-05 and any subsequent
- 11 state of emergency issued pertaining to COVID-19 in accordance with
- 12 RCW 43.06.210.
- 13 (2) The governor shall provide written notice of the termination
- 14 date of the state of emergency under proclamation 20-05 and any
- 15 subsequent state of emergency issued pertaining to COVID-19 to
- 16 affected parties, the chief clerk of the house of representatives,
- 17 the secretary of the senate, the office of the code reviser, and
- 18 others as deemed appropriate by the governor.

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